MEETING NOTICE

A meeting of the
Sport & Recreation Committee
will be held in the Level 2 Conference Room
Bayside Administration Centre, Rockdale
on Monday 29 April 2019 at 6.30pm

AGENDA

1 ACKNOWLEDGEMENT OF TRADITIONAL OWNERS

Bayside Council respects the traditional custodians of the land, and elders past and present, on which this meeting takes place, and acknowledges the Gadigal and Bidjigal Clans of the Eora Nation.

2 APOLOGIES

3 DISCLOSURES OF INTEREST

4 MINUTES OF PREVIOUS MEETINGS

4.1 Minutes of the Sport & Recreation Committee Meeting - 25 February 2019

5 REPORTS

5.1 Standing Items

5.2 Updated Proposed Concepts for McCarthy Reserve (Ador Precinct) and Brighton Memorial Reserve - RMS F6 Southlink Project

5.3 Project Update Arncliffe Park and Gardiner Park Synthetic Fields

5.4 Ramadan 2019: Progress Update

5.5 Update on Scarborough Park Tennis Courts and Bexley Tennis Courts

5.6 Pagewood Botany Football Club - Jellicoe Park Fees

5.7 Botany Aquatic Centre Presentation Feedback

6 GENERAL BUSINESS

7 NEXT MEETING

Meredith Wallace
General Manager
Item No 4.1

Subject Minutes of the Sport & Recreation Committee Meeting - 25 February 2019

Report by Debra Dawson, Director City Life

File SF19/214

Officer Recommendation

That the Minutes of the Sport & Recreation Committee meeting held on 25 February 2019 be confirmed as a true record of proceedings.

Present

Councillor Christina Curry
Councillor Dorothy Rapisardi
Councillor Liz Barlow
Councillor Joe Awada
Councillor Andrew Tsounis
Councillor Michael Nagi
Councillor Tarek Ibrahim
General Manager Meredith Wallace
Director City Life Debra Dawson
Director City Future Michael McCabe

Also Present

Sue Matthew Coordinator Sport and Recreation
Samantha Urquhart Manager Property
Benjamin Heraud Coordinator Property
Lorraine Want Customer Relations Advocate
Kylie Gale Coordinator Events
Clare Harley Manager Strategic Planning
Alexandra Vandine Coordinator Policy and Strategy
Ali Rizwan Development Manager
Debbie Fransen Coordinator Asset Strategy
Christine Stamper Coordinator Communications

The Chairperson opened the meeting in the Level 2 Conference Room, Bayside Council Administration Centre at 6:30 pm.

1 Acknowledgement of Traditional Owners

The Chairperson affirmed that Bayside Council respects the traditional custodians of the land, elders past and present and future leaders, on which this meeting takes place, and acknowledges the Gadigal and Bidjigal Clans of the Eora Nation.
2 Apologies

Apologies were received from Councillor James Macdonald, Councillor Scott Morrissey and Councillor Ed McDougall.

3 Disclosures of Interest

There were no disclosures of interest.

4 Minutes of Previous Meetings

4.1 Minutes of the Sport & Recreation Committee Meeting - 19 November 2018

Committee Recommendation

The Minutes of the Sport & Recreation Committee meeting held on 19 November 2018 be confirmed as a true record of proceedings.

5 Reports

5.1 Ramadan 2019 Proposed Location

Committee Recommendation

That the Sport & Recreation Committee recommend that Option 3 – Walz Street is trialled in the last 2 weeks of Ramadan. The Committee has requested updated costings for this location given the altered timeframe and the management plan for stalls.

5.2 Update on the Proposed F6 Motorway

Points raised in relation to Ador Precinct include:

1. Review of pedestrian walkway from Ador Reserve to McCarthy Reserve to be investigated.
2. BBQ facilities, bubblers, seating and shade to be included near Skate Park and Childrens Playground.
3. BBQ facilities to be included in Whiteoak Reserve.
4. Investigate both options provided for parking areas.
5. Investigate fencing options for drain to ensure that this is safe and aesthetically pleasing.
Points raised in relation to Brighton Memorial Playing Field include:

1. Investigation of concept plan for parking areas.

**Committee Recommendation**

That the Sport & Recreation Committee provides feedback on the:

- Outcomes of the December 2018 Stakeholder Liaison Group.
- Update on Progress of Relocation and Reinstatement of Community Assets Discussions between Council and the RMS.

### 5.3 Update on Design of Arncliffe Park and Gardiner Park Synthetic Playing Fields

**Committee Recommendation**

That progress reports continue to be made to the Sport & Recreation Committee on the synthetic playing fields at Arncliffe Park and Gardiner Park.

### 5.4 Botany Aquatic Centre Redevelopment Options Update

**Committee Recommendation**

That the progress on the Botany Aquatic Centre Redevelopment Options is noted.

### 5.5 Subsidised Fees for Pagewood Botany Football Club and General Usage Conditions for Jellicoe Park to be addressed

**Committee Recommendation**

That the Sport & Recreation Committee is made aware that the matter of subsidised fees and general usage conditions for Pagewood Botany Football Club will be addressed at the next Committee meeting in March 2019.

### 5.6 Sport & Recreation Committee Standing Items

**Notes:**

Bexley Bowling Club – Properties provided a written update and also updated the committee on the progress. If milestones are not reached by AHEPA as promised, the Committee can recommend termination at any time.

PCYC – GM briefing will take place next week to update Councillors on the progress of the PCYC.

Bexley Tennis Courts – the Sport and Recreation Committee received an update on the progress with Golden Goal. The Development Application was approved in
October 2018 and Council has asked for project plans and key dates for the development. However, these have not been received and the committee was advised that Golden Goal would be asked to submit this ASAP pending Council looking at other options to ensure that the site is no longer vacant.

Kyeemagh RSL – a Draft agreement is in latter stages. The agreement is to be structured around the replacement of the synthetic surface before the full lease terms become operative. The Sport and Recreation Committee were also advised that the EOI for the remainder of the building will be conducted in the short term.

Ador Reserve – the licence agreement is pending completion. The Committee was advised of an enquiry from St George Football Association (SGFA) regarding use of Ador Reserve by Association grass roots clubs from outside of the Bayside LGA. The Committee confirmed that first use option is provided to local grass roots clubs as previously discussed. NPL use was flagged and further information is required from SGFA.

Rockdale Ilinden / Bicentennial Stadium Lease – The valuation is underway. Discussions with the club continue. Preliminary numbers on the replacement costs are being reviewed.

Botany Golf Course – Botany Golf Club provided a business plan at the end of 2018. More information has been requested in relation to the business plan. Botany Golf Club have committed to payment of rental arrears. Councillor Curry would like an update on irrigation and asked that the previous report on water use be recirculated.

Committee Recommendation

That the Sport & Recreation Committee receives the updates as provided.

5.7 Ador Reserve Lighting

Committee Recommendation

That the Sport and Recreation Committee recommends Council spends $195k from Infrastructure Levy Funding 18/19 subject to the Approval of the Development Application by the Local Bayside Planning Panel.

6 General Business

There was no General Business.

7 Next Meeting

That the next meeting be held in the Conference Room at Rockdale Administration Building on Monday, 25 March 2019.

The Chairperson closed the meeting at 8:37 pm.
Attachments

Nil
Summary

There are a number of standing items that require updates to be provided at the Sport & Recreation Committee monthly meeting. These items are listed below and an update will be provided by the relevant department at this meeting each month. Councillors have asked to be kept updated with information at this meeting on the: F6 Progress Gardiner Park Synthetic Field, Arncliffe Park Synthetic Field, Bexley Tennis Courts, Bexley Bowling Club, Rockdale PCYC, Botany Golf Course, Bicentennial Stadium Lease Update, Ador Reserve Lease and Lighting and Kyeemagh RSL.

Officer Recommendation

That the Sport & Recreation Committee receives the updates as provided.

Background

• AHEPA

AHEPA have provided the following: - detailed floor layout plans for proposed redevelopment of building, inclusive of car park and bowling green (Architectural Development and Site Layout Plans); Project Management Methodology, Project Scope and Project Team; - Audited Balance Sheet, P&L Statement and Cash Flow Statement; - Breakdown of Funding Sources by Major Works Stages (2 Stage DA process); Loan Balance Statements which will be used to assess sustainability of LVR.

Next Stage is signing of the Agreement for Licence and lease. The trigger for this will be receipt of Final Valuations of AHEPA’s Princes Hwy Property and Surry Hills Property, due next week. Proposing to lodge DA 2019, subject to AHEPA continuing to meet Council’s obligations.

• Ador Licence

The Licence over the Ador Synthetic Facility is agreed and has been executed by the St George Football Association. The (original) agreements are en-route to Bartier Perry (Solicitor acting for Council), who in turn will review prior to forwarding these to Council for execution and thus completing the matter.

• Illinden negotiations
Southern Alliance Valuation Services have compiled the valuation for the site. Estimates for the replacement for the playing surface have been estimated internally (Major Projects) to approximately equate to $56,004 per annum, based on an 8 year lifecycle. The shock pad replacement equates to $8,859 per annum over a 20 year life cycle. Separate costings were compiled by Finance, which estimated the replacement cost liability at 2028 to be $641,547, premised on a 10 year lifecycle. This equates to $64,158 per annum. Council staff met with the Club in March with a further meeting forthcoming to discuss the mechanisms to form the licence amendments. Based on a circa $60,000 market rent and the cost for replacement (per annum) the Club are unlikely to be in a position to absorb the full costs, however this needs to be profiled with the Club further.

- Scarborough Park Tennis

The Lessee has commenced works to replace the failed fencing on the eastern aspect of the site. Status of works (as of the date of this email) are that the posts are installed and the contractor will be onsite to complete the works later this week to complete.

Under the lease agreement the Lessee is required to undertake works to replace the playing surfaces via stage approach. As per the lease, 4 surfaces are requiring to be replaced. Consistent effort has been expended to seek compliance to this requirement and Council has issued a notice letter which seeks to provide the legal ability to enter the site and undertake the works required by the lease, and seek recovery as liquidated debt. Whilst the notice has been issued, the preferred approach is a mediated outcome.

Golden Goal advise they have secured a quote for the replacement of two courts. The specification of the surface is a competition grade and Golden Goal advise that the capacity to replace 4 surfaces at this point in time is not available. Date for replacement of 2 court surfaces, pending as at the date of this email.

The development application for the floodlighting is still under assessment.

- Bexley Tennis Courts

Golden Goal previously appointed Paul Gearin (Local Group) as the principle certifying authority for the site and in turn is to issue the construction certificate (CC). The CC pending and Council are awaiting on a precise date for issue. Golden Goal has advised they will commence immediately post the issue of the CC.

This matter is to be addressed further by way of a GM Briefing Session scheduled in May.

- Kyeemagh RSL- Hockey Licence

Bartier Perry has been retained to provide the suite of documents required for the new licence. These documents were not suitable and are being re-drafted to align with the existing use of the site and the performances for replacement of the playing surface to enact the 13.5 year (residual) term required for the finance. The target date for the replacement over the summer period (Dec) at the end of the current year.

Complexities exist with previous finance agreements over the site (for solar panels) and other works required to separate the small area of the main clubhouse required by the Hockey Club, which are being addressed as part of the agreements.

The Club is informed of the status.
Attachments

Nil
Summary

This report tables revised concept plans for McCarthy Reserve (Ador Precinct) and Brighton Memorial Reserve for consideration by the Sport & Recreation Committee. The concept plans are to inform further design for works that the RMS are proposing to undertake within these reserves, to off-set the impacts of site compounds proposed at Bicentennial Park and Bicentennial Park East.

The Brighton Memorial concept plan notes a section of works that the RMS are proposing that Council deliver, on a view that these works are in excess of facilities being affected by the compounds. There are further discussions needed between parties on this aspect.

Officer Recommendation

That the report tabling the updated concept plans for McCarthy Reserve (Ador Precinct) and Brighton Memorial Reserve be received and noted.

Background

Council and the Roads and Maritime Services (RMS) have been in continued discussions relating to the proposed F6 Southlink (Stage 1) project. The project involves the construction of a subterranean tunnel from the new M5 at Arncliffe to President Avenue at Kogarah.

Broadly, the construction program will require two main construction compounds. One being the existing compound at Arncliffe associated with the new M5 and an additional compound within Bicentennial Park and Bicentennial Park East.

The recent discussions between the RMS and Council have focused on works proposed by the RMS to offset the loss of use of facilities due to the construction of the site compounds affecting Bicentennial Park and Bicentennial Park East. These works are viewed as a part of boarder compensation package emanating from the project, however these current works need to be prioritised due to the need to provide access to the upgraded facilities around the timeframe for the establishment of the site compounds.

The works proposed by the RMS relate to McCarthy Reserve within the Ador Precinct (McCarthy) and Brighton Memorial Reserve (Brighton Memorial).
Revised Open Space Concept Plans

The RMS have engaged AECOM to advance the concept plans for both McCarthy and Brighton Memorial. The initial concept for Brighton Memorial was not considered the best use of the reserve as the RMS has developed a plan around the existing site improvements. In response, Council staff developed a revised plan, which has now influenced the revised concept for Brighton Memorial.

Tabled as Annexure 1 and Annexure 2 are the current (as of writing this report) concept plans for each reserve. The updated concepts are tabled for review and comment by the Sport & Recreation Committee. One aspect for the Sport & Recreation Committee to consider is the reinstatement of a replacement playground within Brighton Memorial. The current plans do not show a replacement, however the RMS has advised that community feedback to date supports reinstatement.

The Brighton Memorial concept plan also notes a section of works that the RMS are proposing Council deliver, on a view that these works are in excess of facilities being affected by the compounds. There are further discussions needed between parties on this aspect.

Attachments

1  Annexure 1 - Concept Brighton Memorial Reserve
2  Annexure 2 - Concept Plan McCarthy Reserve
Item 5.2 – Attachment 1
Summary

This report provides an update on the progress with the design and program for delivery of the Arncliffe Park and Gardiner Park synthetic fields. The most recent technical studies indicate that the timeframes previously indicated to Councillors need to be amended.

In summary:

- Detailed design is continuing for both Gardiner Park and Arncliffe Park.
- Proposed construction methods have been simplified.
- Better on-ground outcomes are expected.
- Construction timeframes are expected to be delayed with construction start date anticipated as December 2019.

Officer Recommendation

That the project update for Arncliffe Park and Gardiner Park synthetic fields is noted.

Background

Detailed design of the synthetic fields has progressed over the last 3 months.

Arncliffe Park

- The synthetic field will not need to be as high as previously thought as we will lay 18 pipes instead of needing a concrete structure.
  - Less visually intrusive.
  - Less impact on the park.
- The result is a simplified construction method but it has taken some time to get the design right.
- Seeking Sydney Water approval for relocation or encasement of the sewer under the park.
- Heritage assessment can now commence.
Implications are that there will be delay in commencement of construction (now anticipated to commence by end of 2019).

Community information program commences via Have Your Say in May (will include 3D visual).

Allowed 9 months for construction.

Allowed 3 months for tender.

Gardiner Park

To mitigate the impact from flooding on the synthetic field and the adjacent land, the best option has been identified as lowering the northern end of the field by up to 1m. This area will remain as grass football fields and during significant rain events it will act as a small dam with water to a depth of up to 1m to be retained during flood events, and slowly released.

To progress this project we are now:

- Designing the outlet system.
- Considering how best to utilise excess fill on site.
- Working through the dam safety process.
- Considering impact on existing services (power, sewer and stormwater).

The full sized synthetic field will be at the southern end of the park where the current full sized field is located. It will be elevated by about 350mm to utilise the fill excavated from the northern area.

Implications are that there will be delay in commencement of construction (now anticipated to commence by end of 2019).

Community information program commences via Have Your Say in May 2019.

Allowed 3 months for tender.

Allowed 9 months for construction.

Attachments

Synthetic field timeline April 2019
Sport & Recreation Committee

Item No: 5.4
Subject: Ramadan 2019: Progress Update
Report by: Kylie Gale, Coordinator Events
File: F18/946

Summary

To recognise and celebrate the festival of Ramadan Bayside Council is holding a street food fair in Walz Street, Rockdale from 5.00pm to midnight over four Saturday evenings commencing on Saturday 11 May then Saturday May 18, Saturday May 25 and Saturday 1 June. Food vendors will be set up on the road pavement to complement existing food outlets for the duration of the festival.

Officer Recommendation

That the committee notes the report.

Background

After consultation with the land owners, tenants and community organisations in the Walz Street and Railway Street precincts and also with key agencies and emergency services, it was resolved that holding the celebration over four Saturday evenings was the most viable option as it would not adversely impact non-participants, but would be the best time for maximising participation and evening trading.

Final approvals are being sought from the Police, Roads and Maritime Service (RMS) to ensure the event is conducted in a safe and harmonious manner.

A revised budget is attached to this report. Estimated cost is $230,000.

Attachments

Ramadan - Four Saturdays Budget
<table>
<thead>
<tr>
<th>Ramadan 2019 budget by venue</th>
<th>Income</th>
<th>Expenditure</th>
<th>Comments</th>
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<tbody>
<tr>
<td>Walz (on road) 10 stalls</td>
<td>Stall fees: 2900</td>
<td>Generator &amp; lighting: 15000</td>
<td>Note: Number of stalls, 4 Number of nights</td>
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<tr>
<td></td>
<td></td>
<td></td>
<td>Red text: estimate</td>
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<tr>
<td></td>
<td></td>
<td></td>
<td>Black text: quote received</td>
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<tr>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Infrastructure</td>
<td>Generators and lighting: 15000</td>
<td>Premair</td>
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<td></td>
<td>Generator fuel and servicing: 1084</td>
<td>Estimated</td>
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<tr>
<td>Amusements</td>
<td>20000</td>
<td>Jumping castle, Face painter</td>
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<tr>
<td>Stalls</td>
<td>2000</td>
<td>Food trucks, No cost</td>
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<tr>
<td>Furniture</td>
<td>3100</td>
<td>Depending on amount hired</td>
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<tr>
<td>Sound lighting</td>
<td>3100</td>
<td>Food trucks, No cost</td>
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<tr>
<td>Program</td>
<td>Site supervisor (council staff): 2880 hrs</td>
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<td></td>
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<td></td>
<td>First Aid: 4104</td>
<td>2 first aiders, 4.30 midnight</td>
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<tr>
<td>Security</td>
<td>18000</td>
<td>6 guards, 9 hrs per day</td>
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<tr>
<td>Stall supervisor</td>
<td>5500</td>
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<td>Waste services (council)</td>
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<td>Bin hire, collection and disposal</td>
<td>2000</td>
<td>6 hours per day</td>
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<tr>
<td>Litter pick</td>
<td>1800</td>
<td>Council 5'40/day</td>
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<tr>
<td>Foot path water clean</td>
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<td>Toilet cleaners, 1952</td>
<td></td>
</tr>
<tr>
<td>Toilets with cleaners</td>
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<td></td>
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<td>Toilets cleaners</td>
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<td>Traffic (contractor)</td>
<td>Planing: 321216.68</td>
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<td>Infrastructure</td>
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<td>Based on Fifth st Estimate</td>
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<tr>
<td>Traffic Staff</td>
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<td>4pm to midnight daily, bump-in/out</td>
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<td>Traffic controller equipment</td>
<td>10300</td>
<td>Based on Fifth st Estimate</td>
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<td>Event cleanups</td>
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<td>Based on installation &amp; 24 hour towing</td>
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<td>Traffic police user pays</td>
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<td>Truck hire</td>
<td>900</td>
<td>$1300/truck for duration if required</td>
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<td>Risk assessment</td>
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<td>For storage and HVM</td>
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<tr>
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<tr>
<td>Cost</td>
<td>228609.7</td>
<td>15240.64538</td>
<td></td>
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</tbody>
</table>
Summary

Golden Goal are the lessee of tennis courts that are situated at Scarborough Park and are to be proposed lessee of courts situated on Bexley Road, subject to the completion of works to convert the Bexley site to a short form football facility. This report provides the Sport & Recreation Committee with an update on matters associated with these sites.

Officer Recommendation

That the Sport & Recreation Committee receives and notes the report.

Background

This report seeks to provide an update on the status of salient matters associated with the Bexley Tennis Courts and the Scarborough Park Tennis Courts. Both sites are occupied by Golden Goal and the agreements are addressed further in this report.

Previously, the Sport & Recreation Committee were advised on the relative status for each site. Table 1, below summaries the current status and relative party position.

Table 1 – Status of Lessee Works

<table>
<thead>
<tr>
<th>Requirement</th>
<th>Status</th>
<th>Indicative Timing</th>
<th>Golden Goal Position</th>
</tr>
</thead>
<tbody>
<tr>
<td>Scarborough Park Tennis</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Replacement of failed fencing</td>
<td>Complete</td>
<td>N/A</td>
<td>N/A</td>
</tr>
<tr>
<td>Development Application for Flood Lighting</td>
<td>DA-2018/293</td>
<td>Determined by Bayside Local Planning Panel. Determination date not set.</td>
<td>Golden Goal have been required to submit a Flora and Fauna Assessment prepared by a qualified ecologist and amend the Statement of Environmental Effects due by 7 May 2019.</td>
</tr>
<tr>
<td>Replacement of 4 Tennis Courts</td>
<td>Not complete</td>
<td>To be delivered by the contractor delivering Bexley. Scarborough Park, to be completed just prior.</td>
<td>• Golden Goal has secured a quote to replace two courts. • Golden Goal advise they have capacity to replace 2 at this stage.</td>
</tr>
</tbody>
</table>

Golden Goal have been required to submit a Flora and Fauna Assessment prepared by a qualified ecologist and amend the Statement of Environmental Effects due by 7 May 2019.
### Requirement | Status | Indicative Timing | Golden Goal Position
--- | --- | --- | ---
**Bexley Tennis Courts**

**Construction Certificate**
- Principle Certifying Authority appointed
- CC – pending
- Not known – expressed as urgent.
- Golden Goal have provided all reports to the PCA that are required.
- Footpath crossing deposit and Sydney Water Check pending.

**Scope of Works and Indicative Program**
- Not yet completed.
- Scope broadly outlined in DA
- End of April.
- Golden Goal advise site works are to commencement the week following CC being issued.
- Timing will be subject to agreements being formalised.

The Lease agreement for the Scarborough Park site is in force for the period from 1 October 2010 and 30 September 2023. A lease agreement was drafted for the Bexley Site and was to become in effect upon development consent for term of 5 years. Prior undertakings for length of term centred on 10 years and Golden Goal now seek to re-engage discussions around a length of term greater than 5 years, due to the works needing to be undertaken at the Bexley Site.

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**Attachments**

Nil
Summary

This report provides a summary of historical charges from the former City of Botany Bay that were levied to Pagewood Botany Football Club for the usage of Jellicoe Park.

Officer Recommendation

1. That priority is given to the review of the current fees and charges to be harmonised to provide parity for users across the Bayside LGA.

2. That the historical arrangement remain in place until the fees and charges are harmonised.

Background

Pagewood Botany Football Club was previously receiving reduced rates for use of Jellicoe Park under the former City of Botany Bay Council.

Pagewood Botany Football Club (PBFC) has been using Jellicoe Park in excess of 40 years and has approximately 1,400 registered players. PBFC received reduced rates for use of Jellicoe Park (PBFC paying circa $1,500 per year plus yearly CPI increases).

On 5 August 2016, Director of City Infrastructure, Stuart Dutton wrote to PBFC to advise that the reduced rates would be ceasing and sought to set up a grandfathering program to increase their fees over a 3 year period. This was to bring them in line with the then City of Botany Bay Adopted Fees and Charges. It was proposed that as of the 2017 Winter Season, a 75% discount would apply, 2018 was to be a 50% discount, and 2019 to be a 25% discount. The full fee applicable would then be charged in 2020. PBFC was invoiced for fees at the 75% discount rate in 2017 and 50% discount rate in 2018.

PBFC advised they then attempted to make contact on 10 February 2017 with the Director of City Infrastructure, Stuart Dutton in response to this letter to negotiate the fees as they were unable to sustain the suggested fee structure. Mr Dutton’s last day of employment with the Council was 10 February 2017 and therefore the matter was left unresolved.

The Member for Heffron, Ron Hoenig wrote to Council on behalf of PBFC requesting Council consider restoring the former fee arrangements for PBFC. Subsequently, a meeting was held with the Member for Heffron and Pagewood Botany Football Club member, George Lundy.

Council has been investigating this matter, which has revealed four documents (attached):-
Clarification on these documents is required. Currently the Club has outstanding invoices, for use of Jellicoe Park, of $43,436.81 based on the program implemented by Council in August 2016 (attached) of the following:

- 2017 Jellicoe Park $62,580 (Full Fee) 75% discount applied $15,645
- 2018 Jellicoe Park $55,583.62 (Full Fee) 50% discount applied $27,791.81

**Total to date** $43,436.81

Item 5.2 Policies & Priorities Meeting dated 27 May 2015 was implemented by way of City of Botany Bay Sports Field Allocation Policy, May 2015 and is believed to be the most current document relating to this matter.

In the former Rockdale LGA, Junior sport was and still is only charged an administration fee. PBFC have indicated the age break up for their club would be approximately 85% Juniors.

Council's Adopted Fees for Sport and Recreation to date, have not been harmonised, and as such, there is an extensive point of difference between the two fee scales. Harmonisation of fees should be made a priority to address this issue.

**Attachments**

1. Mayoral Minute Dated 24th February 2010
2. Letter to Pagewood Botany Football Club dated 5 August 2016
4. Letter from Member for Heffron dated 10 March 2017
1. Trucks, Congestion and Port Botany

I was concerned to read a week or so ago a media release from the new Minister for Ports in the NSW Government announcing in effect that one new rail freight service to Port Botany by P&O Trans Australia would solve not only the local traffic problems we have, and will have, but also that the service would ease congestion on the M5East.

Then, last Sunday, our Premier announced the State Government’s Metropolitan Transport Plan *Connecting the City of Cities*. In it, is the statement that there are to be improvements to the Botany and Enfield rail yards to support increased movement of containers to and from Port Botany.

I welcome that statement. Improvements to the Botany and Enfield rail yards were commenced last year. The rail yard work is heading rapidly towards completion and is being undertaken by Australian Rail Track Corporation, the Commonwealth owned national rail track provider, utilising Commonwealth funds.

The Metropolitan Transport Plan also states that the rail yard works will assist in meeting “our *State Plan* target of 40 per cent of containers by rail.”

The Premier, who knows this area and this issue better than most, restates the government’s policy target of 40 per cent by rail. This was the figure used by Sydney Ports Corporation in its Environmental Impact Statement for the Port Botany Expansion in November 2003 – going on for six years ago.

Despite repeated conversations with this State’s bureaucratic advisors, the 40 per cent seems to have become an almost mythical figure, restated in print in successive State Government documents and reports.

When the 40 per cent was first announced, rail accounted for 25 per cent of container traffic. As Council is all too aware, the current rail proportion of container movements is somewhere around 17 per cent. Even with the Botany and Enfield rail yard upgrades and the long term duplication of the Port Botany to Enfield rail line, achieving 40 per cent with the current port transport access charges and policies is really a bridge too far.

We know 80 per cent of the containers coming across the wharves at Port Botany are slated for delivery within the growing Sydney metropolitan area. We know that road transport has a distinct price advantage to rail and that competition within the trucking industry is such that this price advantage will continue to grow.
What we also know is that the number of containers will rise inexorably to 3.2 million containers allowed by the consent for the Port Botany expansion.

That expansion is well underway. All you need to do is go down Foreshore Road and have a look. Hills of sand, giant concrete revetment pieces, the new boat ramps, the overbridge and much, much more. It’s all there to see.

This is on schedule for commencement of operation in 2013. The operator has been selected and one can imagine spots already booked for container vessels and freight forwarders.

About a month ago, the Minister for Ports announced that for the six months up to December 31, almost a million boxes passed through Port Botany.

A week before he made that announcement, the same Minister announced that the new P&O freight train service would relieve truck congestion. Some 136 truck trips would be deleted every day by this new service, which the Minister described as a “milestone”.

Emissions would be reduced, M5East congestion relieved and the world would be rosy.

Let’s look at the facts. Forty per cent of boxes by rail mean 1.9 million boxes still go by road. If the figure hits 20 per cent, then 2.5 million boxes on the road. And, by road, I mean Foreshore Road, Bunnerong Road, Southern Cross Drive and the M5East. They are the only routes for container trucks – and they all have their origins in our City.

With 40 per cent rail we would still have over 5,000 truck movements a day. If it was 20 per cent then it means over 6,800 trucks a day. And in light of this, 136 trucks less a day is certainly no panacea. Whilst any reduction is an improvement, the numbers must be put into proper perspective.

If you add to this indication of traffic doom for our City, research by the National Health and Medical Research Council on vehicle emissions then the situation gets worse. In the past I’ve used the research by the NH&MRC (one of the most respected and credible national research centres) to warn of a pollution nightmare. NH&MRC states that the emissions from one heavy truck equal that of 10 to 15 cars. Extrapolate this for the daily truck movements based on 20 per cent rail then the emission we would have each day would be equivalent to 85,000 plus cars – and that’s on top of what we already have.

Bureaucrats continue to misinform Ministers – something when it comes to Port Botany is all too familiar.

But, putting aside government claims, what did concern me about the Premier’s weekend transport plan is that the doubling of lanes in the M5East has been shelved. There are a lot of good initiatives in the Premier’s transport plan for Sydney overall – and they are to be welcomed.
However, scrapping the M5East duplication means that another solution must be found to the congestion, which the Premier acknowledges is costing NSW $3.5 billion a year – and is growing.

Putting aside the costs on congestion in dollar terms, we need to look at the cost in human terms and in environment costs.

In the end, port related road congestion will only be solved with the involvement of the Australian Government. The Prime Minister acknowledges this as too does the Minister for Infrastructure, Transport, Regional Development and Local Government. Even on Monday of this week, Australia’s Infrastructure Co-ordinator Michael Deegan placed unlocking port bottlenecks via better road and rail services as a major priority.

What troubles me the most is that everyone talks about the problem and everyone knows about the problem but nothing is done.

In the meantime, the Port Botany expansion continues unabated, there is no decision on new intermodal operations and the people and environmental costs are not addressed.

Even though we are but a small player compared with the State and Australian governments, we still have a voice and we still need to be able to represent the views and aspirations of our residents. We’re not NIMBY’s. Indeed, this issue goes beyond our City’s boundaries. If it is not addressed then Sydney traffic will become chaotic and with a continuous cloud of pollution overhead.

I want to get SSROC involved as a means of involving and co-ordinating local government. I want our local Member of Parliament Michael Daley involved and I want the federal Minister for Infrastructure involved. I recommend that we do this via SSROC – and we do it quickly.

If we don’t, the legacy we leave the future residents of the City of Botany Bay – and the people of Sydney – will totally destroy the ideal of all generations to leave things better for future generations.

I move that this Minute be received and my recommendation adopted.

2. Unsung sporting volunteers

A couple of weeks ago I put an item in my weekly column in the Southern Courier about our local sporting clubs - cricket, soccer, league and little A’s. I’d like to expand on this article a little more because I feel that all too often the work that the sporting clubs do is neither acknowledged nor widely known.

Our local clubs do far more than just provide competitive sport for local kids.

There is, of course, competition on a weekly basis as well as training on one or more nights a week.
But the clubs, and the volunteers who are the human and caring face of the clubs do a whole lot more for the community, and some very special kids.

A couple of weeks ago I was visiting Jellicoe Park to speak to the Pagewood Botany Football Club, where the Premier Kristina Keneally and I are patrons.

It was an opportunity to meet some of the parents and say thank you for all their hard work.

While there I came across a thank you card on the notice board which read “Don’t cry because it’s over, smile because it happened.”

Being a curious person I read it, and when I did I couldn’t help but feel very moved.

The club officials explained to me that a very sick young boy came to them wanting to play football.

According to his mum this “special little boy”, found great joy through soccer and his team mates made him feel one of them and nothing else.

He came to play each week and, even if he could manage only five minutes on the field, it was enough to be important for the young boy.

For his mum it was important that her special boy was never made to feel any different than any of the other players. The club, his mum wrote, was “a very special family”.

Sadly, that young boy has now passed away.

But that card his mum sent the club will serve as a reminder of him, his weekly endeavours and the strength he showed just getting out on the paddock. He was a very special young boy.

What his mum said to the club – that it was a very special family – is probably a good description of our local sporting clubs.

They are families and not just clubs.

The local sporting clubs that look after our children are a part of the community and they go far beyond turning out children’s teams for weekly competition.

What is the case for this club is I am certain replicated in our other junior sporting clubs in our city we just don’t know about it. They don’t tell and they don’t ask for recognition.

When I read about this special young boy and his mums views about what the club had done, I expressed my feelings to the Club President, George Lundy and asked him why he hadn’t said anything.

He was surprised I even asked. “That’s just what we do,” was his response.
He, like our other volunteers, may think that that is what their club does but to me, and many like me, it shows that the clubs go beyond sport and become a part of a wider caring community. They may think it’s nothing special – but I do and I know the community would agree.

I move that this Minute be received.

3. **The City’s parks for the City’s people**

The Council’s policy of allocating its active recreation open space areas to community-based sporting clubs, which cater predominantly for children, is a policy which I recommend Council endorse again. It is worth noting that our policy has also been implemented by Marrickville Council and Randwick City Council and is moving right through the eastern suburbs. Councillors will note from the proceeding Mayoral Minute what a vital part our community-based sporting clubs play in our community.

In 2009 our policy has returned dividends to this City more tangibly. As well as using the facilities these community clubs also protect them, cooperate with the Council and prevent the overuse of the grounds.

Hundreds of thousands of dollars have been saved simply in not having to returf parks, such as Rowland and Jellicoe, as the community-based clubs policed and monitored their use and actively worked with Council ground staff.

Open space in this City, as is the case right throughout the eastern suburbs and the inner city, is at a premium. Everybody within the entire region demands access to open space for active recreation and they would constantly use almost every blade of grass if given the opportunity. To be able to maintain those facilities for community benefit there is only a limited amount of use that these open spaces can receive before they are irreparably damaged.

Overuse that destroys grass covering, for example, will result not only in the cost of returfing but also in a surface not recovering for the next six to eight months at considerable cost.

But there is another consideration that the Council must take into account in the use of its open space areas. On Sunday, as I was passing L’Estrange Park at Mascot, I noticed a father kicking a football around with his three children all of them looked like two and three and four years of age. As I looked around the park I saw other little children playing ball games and generally running around utilising that open space area.

On seeing that I then realised something I perhaps should have realised before and that is that the Council needs to ensure that its open space areas that are used for active recreation for organised sports should also be available to the community for recreation that is not organised. For example, the Council cannot
lock up open parks for the entire day light hours during its winter season. The City’s parks are there for the City’s people.

As a result, I recommend that Council adopt what’s contained in this Minute by way of policy. To give effect to that policy the Council needs to restate much of which is existing policy in an orderly way so that the basis of it is understood by the general community. The policy of allocating unfenced open space parks for active recreation is to be provided to local community-based sporting clubs, which cater predominately for children who reside either in the City or the immediate region around the City.

It is also recommended as a matter of policy that the users of those open space facilities under no circumstances are permitted to sublet or reallocate those facilities for any other purpose other than their own. That means that community-based club allocated a park for the purpose of the sport in which it participates can utilise that park for training purposes and for their home games in their competitions. But that the park is not to be used for any other team’s home games.

The purpose of this policy is to ensure that when the local community-based sporting club has exhausted its use of the open space area then the open space area is available to the general public for recreation or any other open space purposes.

It is also necessary, and I recommend the Council do so, to restate its policy that open space recreational areas are not to be used for any commercial or profit making purpose, unless application is made to the Council, that a commercial fee is set and the application is approved by resolution of Council. It is inappropriate for any business to use a publicly subsidised and owned facility for commercial purposes. In any event, the allocation to community-based clubs of the limited open space we have is such that the open space areas are unable to cater for any extra use.

It is also recommended that the Rangers patrol the open space recreation areas to ensure organise usage is in accordance with the Council’s allocation.

I recommend that the policies and recommendations contained in this Minute be adopted.

4. Sports and Recreation Committee

As Councillors are aware, Council maintains a number of sporting and recreation facilities, some of which derive income while others operate with considerable subsidy. I have been giving consideration for some time in separating the operations of those facilities and making them accountable in the first instance to a committee that operates independently of the Council. With the upgrade of Hensley Athletic Field nearing completion, which is
scheduled on or about the 31 March, 2010, the need to redress this oversight becomes more prescient.

Council’s position with the redevelopment of Hensley Athletic Field was to devise a mechanism that sufficient revenue be obtained from its operation to ensure that Council was never in a position again where Hensley Athletic Field was on the road to closure because of the deterioration of the track and a lack of funds available from government for necessary upgrades. To date, Council spends just in terms of maintenance for Hensley about $200,000 a year. It receives revenue of about $70,000 a year, $30,000 from athletics, $40,000 from soccer.

The criteria I put in place was that that ground needed to run so that Council no longer subsidised the facility and that a sinking fund was established and at least another $100,000 a year, indexed, had to be recovered for future replacement of the track. On the recommendation of Council staff and various professionals this recommendation was revised to install a synthetic infield, as opposed to grass. Council has already been approached by a football club wanting to hire Hensley for up to three days a week during the winter season for $115,000 a year for ten years indexed. That amount is the amount of the yearly contribution to the sinking fund Council is endeavouring to achieve. However, even with that amount of money being offered, the Chairman of the Task Force was advised that nothing should be accepted at this stage. Council needs to explore all avenue of possible income, including current users, and what levels of fees are appropriate. To achieve all our aims, an independent Recreation Committee needs to be established to focus on management and usage of the facility.

In addition, I propose the Recreation Committee also have referred to it management of the swimming pool, squash courts, tennis courts and golf course. Separate accounts need to be established for the operation of all of these facilities, which incorporates any capital cost or depreciation. If there is to be any subsidy then that subsidy is required to be voted on by the Council in a transparent way. Fees for usage of the facilities need to be set independently of the Council and the Recreation Committee is the only way that can be achieved.

I have thought long and hard as to who should be on the Recreation Committee. I am certainly impressed with the Chairman of the Hensley Task Force, Mr Sam Kryslovic, who is a local resident living in Pagewood, President of Sydney United Football Club and a former Vice President of Football New South Wales. He has considerable experience in managing stadiums and I recommend that he be appointed Chairman. The proposed Recreation Committee should also contain a Senior Council officer with considerable financial and administrative experience and for that purpose I recommend that the Deputy General Manager be a member of that committee. The users of the athletic field have been Randwick Botany Little Athletics and Sydney University Junior Soccer Club and I recommend that Mr Tony Vecellio from the former and Mr Tom Adam from the latter be appointed to the Recreation Committee. I have the highest regard for the President of South Sydney Juniors, who has considerable experience in managing not only junior sport but also a licensed club. I recommend that he
be invited to be a member of that committee. Those recommendations embrace the most experienced people who cover junior sport within this City. However, I am open to any suggestion of any other person who might add value both in relation to their financial and sports experience. Should anybody express an interest, their request should be considered by Council.

I recommend that the contents of this Minute be adopted.
Our Ref: Trim doc 16/30493

5 August 2016

Mr George Lundy
Pagewood Botany Soccer Club
PO Box 254
KINGSFORD NSW 2032

Dear George

RE: BOOKINGS FOR JELLICOE PARK AND ROWLAND PARK - WINTER SEASON 2016

Please find attached Mascot Kings' invoice for the use of Jellicoe Park and Rowland Park for the 2016 Winter Season. Your invoice for Rowland Park is calculated as per your usage as outlined in the attached schedule. However, your invoice for Jellicoe Park has been calculated on the basis of a CPI increase on your previous fees. I have also attached for your information a schedule which sets out your actual fee calculations for Jellicoe Park for the 2016 season.

I would like to take the opportunity to advise that in order to achieve equity across all field hirers that as of the 2017 winter season all hirers will be charged in line with Council’s adopted Fees & Charges. It is acknowledged that Pagewood Botany Soccer Club has only been charged a flat rate for Jellicoe Park in previous years. In order to minimize the impact on your club it is proposed to apply a 75% discount in 2017, a 50% discount in 2018 and a 25% discount in 2019 before applying the full fee applicable in 2020.

Conditions of Hire

Please note the following conditions of hire for the fields.

- The area is to be left clean and tidy and undamaged and in a condition in which the oval was found.
- You abide by any direction given by an authorised Council Officer.
- Council approval must be obtained for erection of marquees.
- No alcohol to be brought into or consumed within the enclosed space of the park or the outer reserve or carpark.
- No signage can be hung between trees and other park infrastructure.
- The driving and parking of vehicles within the oval and or outer park/reserve is prohibited.
Council will not be held responsible for any articles left on the grounds or in the buildings.

You must contact Council in writing after your event to arrange for reimbursement of the damage deposit.

**Wet Weather Procedure**

During periods of wet weather for an update on Councils field status, contact Wet Weather Information Line after 2.30 PM on 9366 3631.

**Public Liability**

Please supply Council with a current Certificate of Currency showing Public Liability Insurance. It must be to the value of at least ten million dollars ($10,000,000.00) for each claim with this application.

Should you have any further queries regarding the above matter, please do not hesitate to contact me on 9366 3666.

Yours faithfully

**STUART DUTTON**
**DIRECTOR OF CITY INFRASTRUCTURE.**
POLICIES AND PRIORITIES COMMITTEE MINUTES

27 MAY 2015

A meeting of the Policies and Priorities Committee of Botany Bay City Council was held on 27 May 2015 at Botany Town Hall, Cnr Edward Street and Botany Road, Botany commencing at 6:30 pm.

Ms Lara Kirchner
GENERAL MANAGER
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Policies and Priorities Minutes

27 May 2015

A meeting of the Policies and Priorities Committee of Botany Bay City Council was held on 27 May 2015 in Botany Town Hall, cnr Edward Street and Botany Road, Botany, commencing at 6:30 PM.

1 Attendance

Councillors:
Councillor Ben Keneally (Mayor)
Councillor Stan Kondilios (Deputy Mayor)
Councillor Mark Castle
Councillor Christina Curry
Councillor George Glinatsis
Councillor Greg Mitchell
Councillor Brian Troy

Also present:
Ms Lara Kirchner, General Manager
Ms Lorraine Cullinane, Deputy General Manager
Ms Heather Warton, Director of City Planning and Environment
Mr Stuart Dutton, Director of City Infrastructure

2 Apologies

There were no apologies

3 Confirmation of Minutes

On the motion of Councillor Glinatsis, seconded Councillor Mitchell

That: The Minutes of the Policies and Priorities Meeting held on 22 April 2015 be received and confirmed as a true record of proceedings.

4 Declaration of Interests

There were no declarations of interest.
5 REPORTS

5.1 REVIEW OF COUNCIL WARD BOUNDARIES

File No: 11/140

On the motion of Councillor Glinatsis, seconded Councillor Castle

THAT: A working group of interested councillors, the General Manager and relevant staff be convened to review Council’s ward boundaries.

5.2 SPORTS FIELD ALLOCATION

File No: S14/35

On the motion of Councillor Kondilios, seconded Councillor Glinatsis

THAT:
2. Council confirm the Sports Field Allocation Policy.
3. Appropriate consultation be undertaken with existing sports field hirers to confirm Council’s position.

5.3 REVIEW OF RESIDENT PARKING SCHEME TERMS AND CONDITIONS

File No: 09/27

On the motion of Councillor Kondilios, seconded Councillor Mitchell

THAT:
1. The report be received and noted;
2. The recommendations contained in the report be adopted in relation to:
   ▪ Fees and Charges;
   ▪ Permits for New Residential Developments;
   ▪ Permits to Boarding Houses – new boarding houses be excluded from Residential Parking Schemes;
■ Tradesperson’s Permits;
■ Carer’s Permits;
■ Visitor Permits.

5.4 PROVISION OF A CAR PARK – MASCOT STATION PRECINCT

File No:  S14/143

On the motion of Councillor Kondilios, seconded Councillor Glinatsis

THAT:

1. The report be received.

2. Council determine Option 2 as the preferred concept design with the incorporation of a full-storey basement to the eastern side of the structure’s central axis and the parapet levels are to be maintained.

3. That Council authorise the General Manager to:
   a) Prepare and lodge a Development Application.
   b) Finalise tender documentation and call for tenders for final design and construct of the car park.
   c) A progress report be submitted to the July Policies and Priorities Committee.

4. Council reclassify and rezone the land as set out in the report.

5.5 RISK MANAGEMENT POLICY

File No:  S14/135

On the motion of Councillor Glinatisis, seconded Councillor Kondilios

THAT:  Council adopt the Risk Management Policy.

5.6 COMMUNITY ENGAGEMENT FOR DEVELOPMENT PROPOSALS

File No:  10/100

On the motion of Councillor Kondilios, seconded Councillor Glinatsis

THAT:  Council endorse the policy position in relation to community engagement for development proposals as detailed in the report.
MEMBERS ONLY REPORTS

6.1 CONFIDENTIAL - LAND ACQUISITION - ROBEY STREET RESERVE

File No: PARK(70)

On the motion of Councillor Kondilios, seconded Councillor Glinatsis

THAT:

In accordance with Section 10A(2) of the Local Government Act 1993, this matter be dealt with in closed session of the meeting by reason that the report be withheld from the media and public as it relates to or contains commercial information of a confidential nature that would, if disclosed: prejudice Council’s position in relation to any potential land acquisition.

On balance, the public interest in preserving the confidentiality of information provided in respect of this matter outweighs the public interest of maintaining openness and transparency in Council decision making because the disclosure of this information would prejudice Council’s position in relation to any potential land acquisition.

The Chairman advised that, in relation to Item 6.1, the Committee has recommended that:

The report be received.

7 CLOSURE OF POLICIES AND PRIORITIES COMMITTEE MEETING

Councillor Troy closed the meeting at 7:05 pm.

CONFIRMED .............................
Chairperson of Committee
Ms Meredith Wallace  
Interim General Manager  
Bayside Council  
PO Box 21  
ROCKDALE NSW 2216  

Email: Meredith.wallace@bayside.nsw.gov.au

Dear Ms Wallace,

I am writing to you on behalf of the Pagewood Botany Football Club, with whom I have had a long association and where I am currently its Patron. The officials of Pagewood Botany FC have been reluctant to approach me, because of their long history exceeding 40 years of support that they received and continue to receive from the former Botany Bay City Council, and now Bayside Council.

There seems to be a misunderstanding of arrangements that were put in place by Botany Bay City Council in relation to Pagewood Botany Football Club’s use of Jellicoe Park, arrangements that were repeatedly endorsed by Council, Council’s then Recreation Committee, and in fact implemented at the suggestion of the Council, to the Council’s benefit.

Because of the huge success of Pagewood Botany FC in terms of its association with thousands of people, a club that caters predominantly for children, the maintenance costs of Jellicoe Park were extensive and caused by overuse of the fields. Each year the Council was required to re-turf three pitches at Jellicoe Park at enormous cost. The problem with re-turfing of soccer pitches, even in springtime, is that even one season of average use does not allow the surface to improve, and continual cost of re-turfing had to be addressed.

To overcome those difficulties the Council gave seasonal use of Jellicoe Park to Pagewood Botany FC at a nominal cost, and allocated Pagewood Botany FC Rowland Park at the normal Council fee. The purpose of that ground allocation was to remove adult football and older juniors from use of Jellicoe Park, and the Council required Pagewood Botany FC to manage the use of those fields and return them to Council at the end of the season in a condition that did not require re-turfing.

Due to the volume of players associated with that club, no other hiring at Jellicoe by any other organisation was permitted. The mode of reasoning was that the Council can’t impose upon Pagewood Botany FC the obligation of maintaining the surface of the park, and then place additional users on that park.

Electorate Office: Shop 117, 747 Botany Rd, Rosebery, NSW 2018  
Mail: PO Box 222, Rosebery NSW 1445  
Phone: (02) 9699 8166 Fax: (02) 9699 8222 Email: Hoffen@parliament.nsw.gov.au  
www.robhiggin.net
From the time that those arrangements were put in place, neither Jellicoe Park nor Rowland Park was required to be re-turfed. It was Pagewood Botany FC that maintained the surface, it was Pagewood Botany FC that contacted Council Rangers to report any unlawful use of the surface, and it was Pagewood Botany FC that made the decision whether the park was to be closed in order to preserve and protect it.

Over the years the savings to Council have been massive. Having seen some costings, the cost to properly re-turf one football pitch was in the order of $70,000. If that advice to me was accurate it was costing Council $210,000 to re-turf Jellicoe Park per year.

As I indicated earlier, these arrangements were regularly endorsed by Council and Council’s Recreation Committee. Pagewood Botany FC were utilised as an example as to how community based football clubs catering predominantly for children could manage council facilities economically.

Pagewood Botany FC has told me that there have since been some difficulties in them getting onto Jellicoe Park, difficulties that they have not experienced before in 40 years with the new administrative arrangements of Bayside Council.

Previously, Council allocated Jellicoe Park for seasonal use to the local cricket associations during summer, and Pagewood Botany FC during the winter. Pagewood Botany FC would work in with the cricket association during the handover period, and there was never any difficulty between the organisations. It was in Council’s interest to ensure that the cricket association was the sole user of Jellicoe Park in summer, and Council could undertake its maintenance in the park given that cricket is not a heavy ground use sport that would impact upon the surface.

I don’t quite understand why after 40 years, with a newly merged Council, the club has a problem. As I indicated earlier in this correspondence, I have been associated with this club for many years and am its current Patron. My children have played with this club, in fact my youngest adult child still plays with that club.

I have knowledge of the personnel and the operating procedures of that club. I am not just echoing views of others, when I have been personally involved with the former Botany Bay City Council’s decision making process.

This is a club that raises significant amounts of money for charity. This is a club that donates to and coaches disabled children from Windgap. This is a club that allows a terminally ill child to play with them prior to death. This is a club that requires and deserves every support the community can provide them for activities they provide for no one’s benefit other than the children that play sport and some adults also.

When the Council wishes to charge Pagewood Botany FC figures of the order of $60,000 per year rather than the nominal amount pursuant to its former agreement, all that happens is that that amount needs to be directly recovered for
the child who wishes to participate in that sport at Jellicoe Park. So if there are 1000 children playing at Jellicoe Park, and the Council charges Pagewood Botany FC $60,000, each child's fee has to be increased by $60.

As I indicated, the Club itself does not wish to make any waves as it greatly appreciates the help of the Council. However I do venture to say that other various upgrades proposed by the Council to Jellicoe Park at considerable costs, I imagine that Pagewood Botany FC would rather forego those than to charge each child an additional $60 to play soccer on a Saturday morning.

I can assure you that those associated with Pagewood Botany FC are not the normal scoundrels that can be involved in junior football clubs involved in this sport. I am well and truly aware of the scoundrels that are involved in this particular sport. A number of years ago I chaired a Commission of Inquiry into the President and Directors of Football NSW and recommended their removal. I often describe Pagewood Botany FC as an island oasis in an ocean filled with sharks. People associated with that club really require all the support that they can get, for the benefit of the community.

In relation to Jellicoe Park it has been the Council that has been the recipient of the benefit, not just through the service Pagewood Botany FC provides to the community, or the funds they raise for charity, but financially as well.

I would be grateful if you would consider restoring the former arrangements.

Yours sincerely,

Ron Hoenig MP
Member for Heffron
POLICIES AND PRIORITIES COMMITTEE
BUSINESS PAPER

27 MAY 2015

A meeting of the Policies and Priorities Committee
of Botany Bay City Council
will be held on 27 May 2015
at Botany Town Hall, Cnr Edward Street and Botany Road, Botany
commencing at 6:30 pm.

Ms Lara Kirchner
GENERAL MANAGER
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5.2 SPORTS FIELD ALLOCATION

File No:          S14/35
Attachments:      Attachment 1 - Seasonal Hirers with Dates
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                 Attachment 4 - CoBB Fees and Charges 2014-15 Extract

Responsible Officer: Stuart Dutton - Director of City Infrastructure
Date of Preparation: 13 May 2015

EXECUTIVE SUMMARY

This report discusses formalising Council’s policy in relation to the allocation and use of sporting fields to ensure equity of access, transparency for the community and sustainability of fields. It is recommended that a Sports Field Allocation Policy be adopted.

Background

Historically, the allocation of Council’s sporting fields to hirers has been made via formal and informal agreements. In August 2000, Council implemented a seasonal booking structure in place of long term leases and hirers were to provide profiles of their club members (including a breakdown of teams and ages in relation to the local government area).

All clubs now operate on a seasonal basis except for Mascot Rugby League however there is a variety of fee structures in place and different understandings on the long term tenure and access rights that clubs may have on sporting fields as a result of informal agreements put in place over many years.

Whilst Council has also expressed preference for local not for profit sporting groups, there does not appear to be a formal adopted policy in this regard.

A consistent and transparent approach to sporting field allocation is required to ensure that fields are allocated equitably and are managed in a sustainable manner.

Report

Council manages several sporting fields and associated facilities. All fields are turf fields except Hensley Athletic Field, which is synthetic.

Whilst Council has expressed a preference for local not for profit sporting groups, there is no formal policy regarding this position. There is also an informal position in relation to managing the sustainability of turf sporting fields which includes restricting use to between 20 and 30 hours per week on each field. There is some flexibility in this regard dependent upon factors such as the sport played, quality and coverage of turf, drainage and irrigation.
Differential fees have also historically been applied. A review of these procedures has included information regarding:

- Fees and Charges
- Code of Conduct – Sports Field users
- Conditions of Use – Hensley Athletic Field
- Permit Conditions and Information (attached to hire agreements)

Current Hirers

Current hirers of our sportsfields are operating under either:

- Long term agreement – Mascot Jets Rugby League (original agreement signed in 1998 for 10 years with an option of 10 years. This agreement expires in 2018).

- Seasonal Hire – Hirers that book 20 or more sessions per season.

- Casual Hire – Casual hirers who require fields for ad-hoc sporting events and book less than 20 sessions per season.

Whilst the formal agreement with Mascot Jets is clear on the terms and conditions of use and associated fees, seasonal hirers operate under a range of conditions and fees as a result of informal agreements which have historically been agreed some years ago and have not been documented. These arrangements do not provide a transparent approach to the allocation of fields or the fees and charges which are levied on hirers. The concern with the agreements not being formally documented include:

- There is little understanding of the process that is undertaken to allocate the field and facilities to some clubs.

- Fees being charged are not consistent for all clubs and sports and not always consistent with Council’s approved Fees and Charges.

- There is no clear delineation of responsibilities for maintenance of facilities and care of the ground.

At present, most hirers draw their membership primarily from our local government area (LGA) or neighbouring areas however, we receive regular enquiries from sporting clubs outside of these areas.

Attachment 1 outlines the seasonal hirers and the dates that they booked fields for 2013/14.

Attachment 2 outlines the seasonal hirers and when they used the fields each week throughout the 2014 Winter and Summer seasons.
Given the issues outlined with existing seasonal hirers operating under different conditions, a formal policy is proposed for Council’s consideration (Attachment 3). The following principles have been applied.

* Fees and Charges

The 2014/15 Fees and Charges are listed in Attachment 4. These fees and charges were developed based on the following principles:

- No Charge – The service is provided free of charge or at no-cost
- Partial Cost Recovery – The fee or charge recognises and considers social justice principles
- Full Cost Recovery – The service principally benefits particular individuals as opposed to the wider community benefit. The principle of user pays is applied.
- Refundable – The fee or charge relates to a deposit required for the undertaking of certain works or the use of a Council asset. The deposit, or part thereof, is refundable subject to conditions being met.

The 2015/16 Fees and Charges are currently on exhibition and they will generally increase by approximately 3-5%.

These fees and charges should consistently be applied across all users operating on a seasonal basis. Applying Council’s adopted fees and charges may cause some concern from current users, in particular those that are operating under informal arrangements at a lower hire rate than the adopted fees and charges. It is proposed to work with each club to transition them to a new fee structure over the next 12 months.

* Seasonality

Fields are booked in two distinct seasons which generally coincide with the traditional sports played during those periods.

- Winter - generally commence in the 1st week of April and ends around the last week of August.
- Summer – generally commences in the 2nd or 3rd week of September and ends around the last week of March.

There is a requirement for some flexibility around start and end dates of each season to accommodate requests of sporting groups who may have a home final or to accommodate end of season maintenance. On some occasions, it may not be possible to accommodate all requests. For example, some sports pre-season training dates would impact on other sports and on the ability to undertake required maintenance.

Attachment 1 shows the start and end dates for each seasonal booking for the previous Winter and Summer season. Dates include pre-season training which was achievable for these seasons.
• **Sustainability**

Sustainability of turf playing fields is important. The more the field is used, the more damage that generally occurs and more maintenance is required at the end of each season. Our sporting Fields have generally been booked between 20-30 hours per week in an effort to manage field sustainability over the course of a season.

This practice has resulted in grass coverage on fields generally being of very good quality, making for a safer and attractive venue with minimal maintenance required at the conclusion of seasons. At the end of the 2014 Winter season, the maintenance closure period was restricted to two weeks as the only works required were aeration, fertilizing and oversewing of heavy use areas. If fields are overused, they may require returfing which would result in end of season closures of between four and eight weeks.

It is proposed that a limit of 35 hours field use per week per field for turf fields be adopted. This would not impact on Summer sports with booking levels well below this limit. Winter bookings are within this limit, other than Jellicoe Park. Whilst these fields are booked for approximately 39 hours per week, off field areas are regularly used in order to reduce the hours of use on the actual field.

It is recognised that the traditional winter codes create greater impact and potential damage to fields than summer codes. An ongoing challenge is the desire for traditional winter sports to now expand into the summer season. This may adversely impact our management of field conditions. In order to allow fields to be maintained to a suitable standard, it is proposed that fields are hired to sports in their traditional Australian season eg hire for cricket purposes will be approved in the summer season and hire for soccer will be approved in the winter season.

Council should note however that in relation to Hensley Athletics Field, Randwick Botany Little Athletics would maintain preference for field hire for Hensley Field during the Summer season. As a synthetic field, Hensley does not require the restricted hours of usage and can be used by various sports outside of their traditional season eg. soccer.

• **Capital Contributions**

Capital improvements to grounds are expensive and Council has limited funding to accommodate all projects requested by clubs or the community. Where possible, joint funding of improvements to sports fields with users has been encouraged. Both Mascot Kings and Pagewood/Botany football clubs have partnered with Council to develop facilities and make capital contributions towards this (ie. sports field lighting). Council has previously acknowledge this through reduced the hire fees for periods of time. Where clubs contribute to capital improvements, it is on the understanding that the facility remains in the ownership of Council and works will be completed by Council. The current practice of operating seasonal bookings does not allow us to formalise these partnerships and agreements to reduce fees should be documented so that both parties are clear on the agreement and responsibilities.
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* Preference for Field Hire *

As the use of our sporting fields is primarily aimed at enhancing local community benefit, it is proposed that preference be given to hirers as follows:

1. Clubs or associations with long term formal agreements for seasonal hire of fields.
2. Clubs or associations in the local government area who have been long time seasonal hirers (i.e. have hired fields on a seasonal basis in the previous 12-24 months).
3. Clubs or associations in the local government area who are seeking seasonal hire for the first time.
4. Clubs or associations in the region (i.e. neighbouring council areas) who are seeking seasonal hire.
5. Clubs or associations from outside of the region who are seeking seasonal hire.
6. Clubs or associations seeking casual hire (prioritised by sports field availability and date of request with local club requests given preference over regional clubs and other hirers if there is a clash).
7. Priority for Hensley Field will be given to council activities such as our six-a-side soccer competition.

* Booking Process for Seasonal Hire *

The following is an example of the booking process recommended to be implemented. It is also recommended that a meeting of current users be convened to discuss with them any agreed changes to the booking process, ensure that they are supported and we are able to best meet their requirements.

- Expressions of Interest for seasonal hire of sports fields will be called 20 weeks (5 months) prior to season commencement.
- Expressions of Interest to hire sports fields will close 16 weeks (4 months) before the season commencement.
- Expressions of Interest will be reviewed against the priority criteria and clubs notified of seasonal bookings 3 months (12 weeks) before season commencement.

A draft Sports Field Allocation Policy is Attachment 3 and is provided for Council’s consideration.

RECOMMENDATION

THAT:

2. Council confirm the Sports Field Allocation Policy.

3. Appropriate consultation be undertaken with existing sports field hirers to confirm Council’s position.
Summary

This is an opportunity for Councillors to give any feedback from the GM Briefing Session held on Wednesday, 17 April 2019 on the Botany Aquatic Centre Presentation.

Officer Recommendation

That this report be received and noted.

Attachments

Nil